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AIR FORCE DISCHARGE REVIEW BOARD HEARING RECORD

AIR FORCE DISCHARGE REVIEW BOARD DECISIONAL RATIONALE

FD-2009-00396

GENERAL: The applicant appeals for upgrade of discharge to honorable.

The applicant was offered a personal appearance before the Discharge Review Board (DRB) but declined and requests that the review be completed based on the available service record.

The attached brief contains available pertinent data on the applicant and the factors leading to the discharge.

FINDING: The Board denies the upgrade of the discharge.

The Board finds that neither the evidence of record nor that provided by the applicant substantiates an inequity or impropriety that would justify a change of discharge.

ISSUES:

Issue 1. Applicant contends discharge was inequitable because it was too harsh. The records indicated the applicant received an Article 15, two Letters of Reprimand, two Records of Individual Counseling and four Memorandums for Record for misconduct. The misconduct included underage drinking, unauthorized male personnel in the dormitory overnight, extramarital affairs, two false statements to a Senior Non-Commissioned Officer, and having marijuana fragments in her car. The DRB opined that through these administrative actions, the applicant had ample opportunities to change her negative behavior. The Board concluded that the negative aspects of the applicant's service outweighed the positive contributions she made in her Air Force career. The characterization of the discharge received by the applicant was found to be appropriate.

- Issue 2. After review of the record, the Board found no evidence to indicate that the applicant did not know right from wrong or that in his three years of service was unaware of the Air Force policy of zero tolerance to drug use. The Board found the negative aspects of the willful misconduct outweighed the positive aspects of the applicant's performance and concluded that the discharge was appropriate.
- Issue 3. Applicant contends she was targeted and that her First Sergeant was determined to get rid of her. There was no evidence in the record or provided by applicant to substantiate this assertion. Therefore no impropriety or inequity was found during the records review.
- Issue 4. Applicant infers that she should not be penalized indefinitely for mistakes she made when young. The DRB recognized the applicant was 21 years of age when the discharge took place. However, there is no evidence she was immature. The Board opined the applicant was older than the vast majority of first-term members who properly adhere to the Air Force's standards of conduct. The DRB concluded that the characterization of the applicant's discharge was appropriate due to the misconduct.

CONCLUSION: The Discharge Review Board concludes that the discharge was consistent with the procedural and substantive requirements of the discharge regulation and was within the discretion of the discharge authority and the applicant was provided full administrative due process.

In view of the foregoing findings, the Board further concludes that there exists no legal or equitable basis for upgrade of discharge and determines the discharge should remain unchanged.

Attachment:

Examiner's Brief

APPLICATION FOR THE REVIEW OF DISCHARGE OR DISMISSAL FROM THE ARMED FORCES OF THE UNITED STATES

(Please read instructions on Pages 3 and 4 BEFORE completing this application.)

Form Approved
OMB No. 0704-0004
Expires Aug 31, 2006

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Thank you.

15. CONTINUATION OF ITEM 8, SUPPORTING DOCUMENTS (If applicable)

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MAIL COMPLETED APPLICATIONS TO APPROPRIATE ADDRESS BELOW.

ARMY

Army Review Boards Agency Support Division, St. Louis 9700 Page Avenue St. Louis, MO 63132-5200 (See http://arba.army.pentagon.mil)

AIR FORCE

Air Force Review Boards Agency SAF/MRBR 550-C Street West, Suite 40 Randolph AFB, TX 78150-4742

NAVY AND MARINE CORPS

Naval Council of Personnel Boards
720 Kennon Street, S.E.
Room 309 (NDAB)
Washington Navy Yard, DC 20374-5023

COAST GUARD

U.S. Coast Guard

Commandant (G-WPM)
2100 Second Street, S.W. Room 5500

Washington, DC 20593

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APPLICATION FOR THE REVIEW OF DISCHARGE OR DISMISSAL FROM THE ARMED FORCES OF THE UNITED STATES

(Please read instructions on Pages 3 and 4 BEFORE completing this application.)

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14. CONTINUATION OF ITEM 6, ISSUES (If applicable)

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15. CONTINUATION OF ITEM 8, SUPPORTING DOCUMENTS (If applicable)

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ARMY

Army Review Boards Agency Support Division, St. Louis 9700 Page Avenue St. Louis, MO 63132-5200 (See http://arba.army.pentagon.mil)

AIR FORCE

Air Force Review Boards Agency SAF/MRBR 550-C Street West, Suite 40 Randolph AFB, TX 78150-4742

NAVY AND MARINE CORPS

Naval Council of Personnel Boards 720 Kennon Street, S.E. Room 309 (NDRB) Washington Navy Yard, DC 20374-5023

COAST GUARD

U.S. Coast Guard

Commandant (G-WPM)

2100 Second Street, S.W. Room 5500

Washington, DC 20593

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DEPARTMENT OF THE AIR FORCE PACIFIC AIR FORCES

26 AUG 2003

MEMORANDUM FOR AMN

FROM: 15 CES/CC

SUBJECT: Notification Memorandum

1. I am recommending your discharge from the United States Air Force for a pattern of misconduct that is prejudicial to good military order and discipline. Authority for this action is AFPD 36-32 and AFI 36-3208, paragraph 5.50.2. If this discharge action is approved, your service will be characterized as either Honorable, General, or Under Other Than Honorable Conditions. I am recommending that your service be characterized as General.

2. My reasons for this action are as follows:

- a. On or about 21 Sep 02, you were directed by both your supervisor and another non-commissioned officer to prepare your house for inspection. You asked for and were given time off of work to accomplish this task. However, you failed the housing inspection due to your lack of effort. For this offense you were counseled, which was documented on AF Form 174, Record of Individual Counseling, dated 30 Sep 02.
- b. On or about 4 Oct 02, you failed to go at the time prescribed to your appointed place of duty and were one hour late for work. For this offense, you were counseled, which was documented on AF Form 174, Record of Individual Counseling, dated 4 Oct 02.
- c. On or about 23 Oct 02, you were counseled regarding your unsatisfactory room condition and about having a beer can in your room while under the legal drinking age. You were then counseled regarding the ramifications of consuming alcoholic beverages while under the legal drinking age. This counseling is documented in a Memorandum For Record (MFR), dated 23 Oct 02.
- d. On or about 18 Nov 02, you were counseled about publicly displaying affection with a male "friend" while still married. This counseling is documented in an MFR, dated 18 Nov 02.
- e. On or about 4 Jan 03, you failed to obey a lawful order to halt and were derelict in your duties in that you consumed alcoholic beverages while under the legal drinking age. Additionally, you made two false official statements when asked to identify yourself. For these offenses, you received Nonjudicial Punishment under Article 15, dated 5 Feb 03. Punishment consisted of a reduction to the grade of E-2 (Airman), 30 days extra duty and a reprimand. An

Unfavorable Information File (UIF) was also established, and you were referred to the Alcohol and Drug Abuse Prevention and Treatment (ADAPT) program.

- f. On or about 7 Jan 03, you were counseled about having unauthorized personnel in your dormitory room. This counseling is documented in an MFR, dated 7 Jan 03.
- g. On or about 7 Jan 03, you were counseled about extramarital affairs. This counseling is documented in an MFR, dated 7 Jan 03.
- h. On or about 7 Jan 03, you were counseled about unprofessional relationships regarding your friend staying in your room. This counseling is documented in an MFR, dated 7 Jan 03.
- i. On or about 8 Jan 03, SSgt conducted a room inspection. Although you were still married, SSgt found another male in your bed. This incident is documented in an MFR, dated 8 Jan 03.
- j. On or about 7 Mar 03, you failed to follow instructions regarding the protection of government property. After you informed your supervisor that a gate lock was broken, you were told to remain in the area until relieved. However, you left the area and left government property unsecured. For this offense, you received a Letter of Reprimand (LOR), dated 17 Mar 03. This LOR was added to your already established UIF.
- k. On or about 7 Mar 03, you engaged in a conversation with your supervisors which revealed you had a male wrongfully cohabitating in your dorm room. At the time you were still married to your husband. For this offense, you received an LOR, dated 17 Mar 03. This LOR was added to your already established UIF.
- 1. On or about 22 Jul 03, fragments testing positive for THC/Marijuana were found in your vehicle, license plate JVV735. For this offense, you received an LOR, dated 23 Jul 03. This LOR was added to you already established UIF.

Copies of documents to be forwarded to the separation authority in support of this recommendation are attached. The commander exercising Special Court-Martial jurisdiction or higher authority will decide whether you will be discharged or retained by the Air Force. The commander will also decide how your service will be characterized. If you are discharged, you will be ineligible for reenlistment in the Air Force and can be denied enlistment in any component of the United States Armed Forces. Additionally, you will be ineligible for any special pay, bonus, or education assistance offered by the Armed Forces.

3. You have the right to consult legal counsel. Capt

Counsel,

has been obtained to assist you. An appointment has been scheduled for you to consult him on 26 Aug at 1500 hours. You may consult civilian counsel at your own expense.

- 4. You have the right to submit statements on your own behalf. Any statements you want the separation authority to consider must reach me within 3 duty days, or by 29 Aug 03 unless you request and receive an extension for good cause shown. I will forward any statements to the separation authority.
- 5. If you fail to consult counsel or to submit statements on your own behalf, your failure to do so will constitute a waiver of this privilege.
- 6. You have been scheduled for a medical examination. You will report to Physical Exams at the 15th Medical Group on **28 Aug 03** at **0800 hours** and at Primary Care at **0820 hours** for your examination.
- 7. You must contact Separations, in uniform, located in the Military Personnel Flight, at 449-0658, within 24 hours of receipt of this letter to set up an initial separations appointment. During this appointment you will surrender your (including family members) active Duty ID card(s), and temporary ID(s) will be issued.
- 8. Any personal information you furnish in rebuttal is covered by the Privacy Act of 1974. A copy of AFI 36-3208 is available for your use through your Commander's Support Staff.
- 9. Execute the attached acknowledgment and return it to me immediately.

Commander, 15th Civil Engineering Squadron

Attachments:

- 1. RIC, 30 Sep 02
- 2. RIC, 4 Oct 02
- 3. MFR, 23 Oct 02
- 4. MFR, 18 Nov 02
- 5. Article 15, dated 5 Feb 03
- 6. ADAPT Referral, 27 Jan 03 (2 pages)
- 7. MFR, 7 Jan 03
- 8. MFR, 7 Jan 03
- 9. MFR, 7 Jan 03
- 10. MFR, 8 Jan 03
- 12. LOR, 17 Mar 03 w/AF Form 1058, 31 Mar 03
- 13. 14. AF Form 1137,
- 14. LOR, 23 Jul 03 w/AF Form 1058, 28 Jul 03

DEPARTMENT OF THE AIR FORCE PACIFIC AIR FORCES



MEMORANDUM FOR 15 AW/CC

2 2 SEP 2003

FROM: 15 AW/JA

SUBJECT: Administrative Discharge Legal Review - Amn

15 CES

1. ISSUE: On 26 Aug 03, Lt Col 15 CES/CC, served Amr notification of administrative discharge from the United States Air Force for a pattern of misconduct. Authority for this action is AFPD 36-32, Military Retirements and Separations, and AFI 36-3208, Administrative Separation of Airmen, Chapter 5, paragraph 5.50.2. Lt Col recommends a General discharge characterization, without Probation and Rehabilitation (P&R). Amn t is not entitled to an administrative discharge board hearing. I have reviewed the proposed separation action against Amn and find it procedurally and legally sufficient to support separation, subject to insertion of the medical examination in the record.

- 2. <u>GOVERNMENT'S CASE</u>: This discharge action is based on Amn pattern of misconduct, which began while she was assigned to the 15 CES. Misconduct from her military record is as follows:
- a. On or about 21 Sep 02, she was directed by both her supervisor and another non-commissioned officer to prepare her house for inspection. She asked for and was given time off of work to accomplish this task. However, she failed the housing inspection due to her lack of effort. For this offense she was counseled, which was documented on AF Form 174, Record of Individual Counseling, dated 30 Sep 02.
- b. On or about 4 Oct 02, she failed to go at the time prescribed to her appointed place of duty and was one hour late for work. For this offense she was counseled, which was documented on AF Form 174, Record of Individual Counseling, dated 4 Oct 02.
- c. On or about 23 Oct 02, she was counseled regarding her unsatisfactory room condition and possessing alcohol while under the legal drinking age. She was also counseled about the ramifications of consuming alcoholic beverages while under the legal drinking age. This counseling is documented in a Memorandum For Record (MFR), dated 23 Oct 02.
- d. On or about 18 Nov 02, she was counseled about publicly displaying affection with a male "friend" while still married to another person. This counseling is documented in an MFR, dated 18 Nov 02.

- e. On or about 4 Jan 03, she failed to obey a lawful order to stop and was derelict in her duties in that she consumed alcoholic beverages while under the legal drinking age. Additionally, she made two false official statements when asked to identify herself. For these offenses, she received Nonjudicial Punishment under Article 15, dated 5 Feb 03. Punishment consisted of a reduction to the grade of E-2 (Airman), 30 days extra duty and a reprimand. An Unfavorable Information File (UIF) was also established, and she was referred to the Alcohol and Drug Abuse Prevention and Treatment (ADAPT) program
- f. On or about 7 Jan 03, she was counseled by three supervisors regarding visitors in her dorm room and improper relationships. This repeated counseling is documented in MFRs, dated 7 Jan 03.
- g. On or about 8 Jan 03, she was once again counseled about extramarital affairs after her supervisor found a man in her dorm room at 0447. This counseling is documented in an MFR, dated 8 Jan 03.
- h. On or about 7 Mar 03, she failed to follow instructions regarding the protection of government property. After she informed her supervisor that a gate lock was broken, she was told to remain in the area until relieved. However, she left the area and left government property unsecured before being relieved. For this offense, she received a Letter of Reprimand (LOR), dated 17 Mar 03. This LOR was added to her already established UIF.
- i. On or about 7 Mar 03, she engaged in a conversation with her supervisors which revealed she had a male wrongfully cohabitating in her dorm room. At the time she was still married to her husband. For this offense, she received an LOR, dated 17 Mar 03. This LOR was added to her already established UIF.
- 1. On or about 22 Jul 03, fragments testing positive for THC/Marijuana were found in her vehicle, license plate JVV735. For this offense, she received an LOR, dated 23 Jul 03. This LOR was added to her already established UIF.

3. RESPONDENT'S CASE:

- a. On 26 Aug 03, Amn acknowledged receipt of the Letter of Notification. On 2 Sep 03, Amn submitted matters for your consideration and her Area Defense Counsel has also submitted matters (Atch 3). In her matters, Amn asks for a probationary period in which to correct her behavior. Amn earliest documented misconduct is 21 Sep 02.
- b. Her Area Defense Counsel, Capt raises several issues concerning the Records of Individual Counseling (RIC) and the Memoranda For Record (MFR).
- c. Defense Counsel's first argument is the MFRs and RICs do not comply with the procedural requirements as set forth in Chapter 5 of AFI 36-2907 in that Amn was not advised that the documents were protected under the Privacy Act. There is no requirement under

the cited AFI that the command advise Amn that the Privacy Act applies, nor is there any allegation that the Privacy Act was violated. This allegation is without merit.

- d. Defense counsel next alleges that Amn was not informed of her right to respond to the counseling nor was she informed that any response would become part of the record and protected from disclosure. Per AFI 36-2907, paragraph 3.5.1, does require notification of the right to respond and that any response becomes part of the record; however, this requirement applies only to written counseling, not verbal counseling such as those memorialized in the MFRs. Even though the AFI states these notifications will be included in written counseling, these same notifications are not included pre-printed on the AF Form 174, Record of Individual Counseling. While the notice requirement was not fulfilled on the RICs, there is no exclusionary rule that would prevent the separation authority from considering the misconduct addressed in the RICs. Furthermore, Amn lid in fact respond in writing to the first RIC, so she was aware of this right. As stated earlier, there is no requirement to put a member on notice that the contents of the counseling would be protected from disclosure.
- e. Defense Counsel's also argues that the MFRs do not comply with AFI requirements regarding rehabilitative efforts. This argument is without merit because the rehabilitative efforts consisted of appropriate and permissible verbal counseling. The MFRs merely record the fact of the counseling sessions.
- f. Capt final argument is that Amn referral to ADAPT is not evidence of misconduct. I agree. The referral to ADAPT is, however, relevant to show the unit was attempting to rehabilitate Amn
- 4. **DISCUSSION**: Under AFI 36-3208, para. 5.50.2, a member of the Air Force may be discharged for a pattern of misconduct that tends to disrupt order, discipline, or morale within the repeated disregard of Air Force standards is firm evidence military community. Amn that Amn loes not possess the discipline necessary to maintain a career in the military. It is also evident that numerous attempts by her unit to use measures designed to correct this misconduct and save her career have been rejected by Amn' t. A probationary period is not warranted for two reasons. Amn first documented instance of misconduct occurred on 21 Sep 02. The intervening year is more than enough time to correct her behavior. Amn was served with a discharge action in April 2003 that was later withdrawn. However, since the withdrawal of that action Amn received an LOR after fragments of marijuana were found in her car. Overall, her repeated misconduct has served repeatedly to reduce mission effectiveness; thus, her retention in the Air Force is not warranted.
- 5. <u>DISCHARGE CHARACTERIZATION</u>: According to AFI 36-3208, the discharge of airmen for misconduct, without opportunity for an administrative discharge board hearing, may be characterized as either Honorable or General (Under Honorable Conditions). Per AFI 36-3208, paragraph 1.18.2, an Honorable characterization is warranted when the quality of an airman's service generally has met Air Force standards of acceptable conduct and performance of duty, or when a member's service is otherwise so meritorious that any other characterization

would be inappropriate. A General discharge is appropriate where significant negative aspects of the airman's conduct, performance, or duty outweigh the positive aspects of the airman's military numerous incidents of misconduct outweigh the favorable information record. Amn contained within her military record. Finally, an Under Other Than Honorable Conditions (UOTHC) discharge is another option; however, it is reserved for behavior that is a significant departure from expected conduct and allows the respondent to have a board hearing. AFI 36-3208, paragraph 1.18.3, lists examples of misconduct appropriate for a UOTHC discharge which includes the use of force to produce bodily injury or death, abuse of a special position, abuse of subordinate relationships, acts or omissions that endanger the security of the United States, or acts that endanger the health and safety of others. Amn misconduct, while serious, does not rise to the level of behavior that would warrant a UOTHC; therefore, an administrative discharge board is not warranted. Based upon all of the facts available in Amn case, a General discharge for a pattern of misconduct is appropriate. Lt Col has recommended receive a General discharge. I concur. that Amn

6. PROBATION AND REHABILITATION: Amn has received 1 Article 15, 3 Letters of Reprimand, 6 Verbal Counselings as reflected by the MFRs, 2 Records of Individual Counseling, a Referral to the ADAPT program and has a UIF. Her repeated disregard of Air Force standards is evidence that she lacks the will and commitment necessary to maintain a career in the military. The amount of misconduct compared with her relatively short term of military service is a clear indication of this member's inability to meet military standards. Amn is either unwilling or unable to adapt to military standards. Rehabilitative measures have been unsuccessful and there is no evidence that further attempts at rehabilitation will be effective. Her commander has recommended against granting P&R. I concur.

- 7. ERRORS AND IRREGULARITIES: None.
- 8. **OPTIONS**: As the separation authority, you may:
 - a. Direct retention, if retention is in the best interest of the Air Force; or
 - b. Direct separation with an Honorable characterization, with or without P&R; or
 - c. Direct separation with a General characterization, with or without P&R; or
- d. Direct an administrative discharge board to convene. Due to the length of service, member is not entitled to a discharge board unless a UOTHC is recommended. If convened, the discharge board will determine whether a basis for discharge exists, an appropriate discharge characterization, and if P&R is appropriate.

9. **RECOMMENDA** the separation of Amn action letter.

Based on the above facts and discussion, I recommend you direct vith a General characterization, without P&R, by signing the

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Staff Judge Advocate, 15th Airlift Wing